



Community & Children's Services Committee

REPORTS FOR INFORMATION

JULY 2022

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Agenda Item 20

Committee(s): Community and Children's Services	Dated: 20 July 2022
Subject: Housing Revenue Account - Outturn 2021/22	Public
Which outcomes in the City Corporation's Corporate Plan does this proposal aim to impact directly?	1,2,3,4,12.
Does this proposal require extra revenue and/or capital spending?	N
Report of: The Chamberlain and the Director of Community and Children's	For Information
Report author: Goshe Munir, Senior Accountant, Chamberlain's Department	

Summary

- This report compares the outturn for the Housing Revenue Account (HRA) in 2021/22 with the final agreed budget for the year.
 - The total net transfer from reserves for the year was £0.95m, £0.451m higher than the final agreed budgeted receipts of £0.356m, mainly as a result of higher than expected supervision and management costs and lower service charge income than budgeted. As a result, Revenue Reserves ended the year with a balance of £0.82m.
 - The Major Repairs Reserve (MRR) ended the year with a balance of £1.386m, £1.136m higher than budgeted, mainly due to lower than expected net capital expenditure due to slippage in projects.

	Final Agreed Budget	Outturn	Variation Underspend / (Overspend)
	£000	£000	£000
HRA Revenue (see Table B)			
Expenditure	(12,202)	(12,293)	(91)
Income	15,501	15,141	(360)
Other	0	0	0
Transfer to MRR	(2,943)	(2,943)	0
(Deficit) in year	356	(95)	(451)
Opening Reserves	177	177	0
Closing Reserves	<u>533</u>	<u>82</u>	<u>(451)</u>
Major Repairs Reserve (see Table C)			
Opening reserve	2,035	2,035	0
Net Capital exp in year	(4,728)	(3,592)	1,136
Transfer from Revenue	<u>2,943</u>	<u>2,943</u>	<u>(0)</u>
Closing Reserves	<u>250</u>	<u>1,386</u>	<u>1,136</u>

Recommendation(s)

2. It is recommended that this outturn report for 2021/22 is noted.

Main Report

Housing Revenue Account

3. The HRA is ringfenced by legislation which means that the account is financially self-supporting. Although the "Capital" Account is not ringfenced by law, the respective financial positions of the HRA and the City Fund has meant that capital expenditure is financed without placing a burden on the use of City Fund resources. All HRA related capital expenditure continues to be funded from the HRA, including the Major Repairs Reserve and certain capital receipts from sales of HRA assets, with homeowners making their appropriate contributions. In practice, therefore, the capital account is also ringfenced.

HRA Revenue Outturn for 2021/22

4. The HRA revenue outturn has a net deficit of £0.95m, £0.451m lower than the expected deficit in the budget. This was mainly due to £91k higher than expected expenditure and £360k lower than expected income as set out in Table B below.

Table B

	Original Budget 2021/22 £000	Final Agreed Budget 2021/22 £000	Revenue Outturn 2021/22 £000	Variation (Underspend) / Overspend 2021/22 £000	Paragraph Number
<u>Expenditure</u>					
Repairs, Maintenance & Improvements					
Breakdown and Emergency Repairs	(1,430)	(1,600)	(2,286)	(686)	5
Contract Servicing	(1,052)	(920)	(768)	152	5
Cyclical and Minor Improvements	(494)	(456)	(333)	123	5
Supplementary Revenue	(530)	(517)	(60)	457	6
Technical Services and City Surveyor's Costs	(1,262)	(1,539)	(1,495)	44	7
Total Repairs, Maintenance & Improvements	(4,768)	(5,032)	(4,941)	91	
Supervision and Management	(5,435)	(4,552)	(4,791)	(239)	8
Specialised Support Services					
Central Heating	(262)	(275)	(343)	(68)	9
Estate Lighting	(268)	(243)	(349)	(106)	10
Caretaking and Cleaning	(1,699)	(1,677)	(1,542)	135	11
Community Facilities	(194)	(172)	(148)	24	
Welfare Services	(45)	(38)	(15)	23	
Garden Maintenance	(229)	(213)	(163)	50	
Total Expenditure	(12,900)	(12,202)	(12,293)	(91)	
<u>Income</u>					
Rent					
Dwellings	10,691	10,838	10,844	6	
Car Parking	638	620	616	(4)	
Baggage Stores	126	127	128	1	
Commercial	1,626	1,592	1,606	14	
Community Facilities	110	69	82	13	
Service Charges	2,301	2,251	1,833	(418)	12
Other	355	4	33	29	
Total Income	15,847	15,501	15,141	(360)	
Net Operating Income	2,947	3,299	2,848	(451)	
Transfer to Major Repairs Reserve	(3,064)	(2,943)	(2,943)	0	
	(117)	356	(95)	(451)	
Opening Reserves	1,112	177	177	0	
Closing Reserves	995	533	82	(451)	

5. Repairs, Maintenance and Improvements costs were overspent by £686k. The increased expenditure was driven by increased demand for breakdown and emergency repairs including significant fire safety work. However this overspend was partially offset by a £152k underspend on contract servicing and a £123k underspend on cyclical and minor Improvements works.
6. Supplementary Revenue Projects underspent by £457k due to projects coming in under budget and some slippage in planned works.
7. The underspend of £44k in Technical Services and City Surveyor costs is due to the technical recharge cost, based on hours spend (worked) on HRA Projects being lower than anticipated.
8. Supervision and Management costs had an overspend of £239k due to adverse variances on costs related to Council Tax by £138k, Rates £51k and Energy and Water Services £50k.
9. Central Heating has an overspend of £68k which is related to the higher gas cost at Golden Lane Estate & Middlesex Street Estate.
10. Estate Lighting actual cost was £106k more than budgeted at William Blake, Golden Lane, Middlesex and York Way Estates. This is due to higher than increases in unit prices (tariffs) and standing charges, and the use of estimated, rather than actual, meter readings.
11. Caretaking and Cleaning has an underspend of £135k mainly due to reduced charges on the refuse collection and window cleaning.
12. The Service Charge has an adverse variance by £418k compared to the latest budget profiled, this is partly due to lower than expected supplementary revenue projects being carried out in the year, which resulted in less amounts being recoverable and also over-estimates of recovery of on-going revenue costs in the budget.
13. Comparison of 2021/22 Major Repairs Reserves Outturn with Final Budget as set out in Table C below.

Table C

Table C	Latest Budget	Revenue Outturn	Variation (Underspend)/ Overspend	Notes
	£000	£000	£000	
HRA Reserves				
Major Repairs Reserve				
Balance Brought Forward	(2,035)	(2,035)	0	
Transfer from HRA	(2,943)	(2,943)	0	Table B
Capital Expenditure	52,561	24,843	(27,718)	Annex A
Section 106 funding	(36,466)	(18,597)	17,869	
Capital Receipts applied	(1,000)	(152)	848	
GLA Grant	0	(1,050)	(1,050)	
Reimbursements from Homeowners	(4,286)	(1,452)	2,834	
City Fund Loan	(6,081)	0	6,081	
Major Repairs Reserve Balance Carried Forward	(250)	(1,386)	(1,136)	

14. The net underspend of £1.136m in the balance on the Major Repairs Reserve was mainly due to significant slippage in capital expenditure.

15. Members note the reasons for the underspend set out in the report above.

Appendices

- Annex A - CAPITAL PROJECTS

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	CAPITAL PROJECTS	Latest Budget 2021/22 £	Actual 2021/22 £	Variance Overspend/ (Underspend) £	Comments on main variations
	L4-Avondale Square				
29100042	L5-Avondale Square Community Centre	161,912	0	(161,912)	Project in progress
29100081	L5-Avondale Sq George Elliston and Eric Wilkins Roofs and Windows	1,000	211	(789)	To be completed as major refurbishment work
29100083	L5-Avondale Square Estate - Decent Homes Works	1,000	778	(222)	Project completed and closed
29100145	L5-Avondale Square Estate - Emergency & Communal Lighting Replacement	0	10,060	10,060	Issues report approved
29100070	L5-Avondale Square Estate Window Major Refurbishment	6,087	5,174	(913)	Project closed
29100160	L5-Avondale Square Play & Ball Games Areas Refurbishment	138,236	126,112	(12,124)	Project in progress
29100156	L5-George Elliston & Eric Wilkins Houses Refurbishment	506,200	0	(506,200)	Design work progressing
29100111	L5-Harman Close Decent Homes	879	156,783	155,904	Work held due to covid and vulnerable residents Contract is in delay and will not start on site until September.
29100159	L5-Installation of Sprinklers - Avondale Square Estate	885,700	17,657	(868,043)	Contractor is claiming an uplift in costs which will be subject to an Issues Report
		1,701,014	316,775	(1,384,239)	
	L4-Dron House				
29100090	L5-Dron House Door Entry System	0	(11,350)	(11,350)	In defect period although this is nearly complete
29100091	L5-Dron House Decent Homes	6,527	0	(6,527)	Project completed and closed
29100131	L5-Dron House - Renewal of Roof Coverings	5,000	0	(5,000)	Project Complete and retention held
29100105	L5-Dron House Windows Replacement	1,578,560	1,488,111	(90,449)	Project delayed due to covid but is now live
		1,590,087	1,476,761	(113,326)	
	L4-Golden Lane				
29100076	L5-Crescent House & Cullum House Heating Replacement	265,815	52,218	(213,597)	Work on hold and awaiting outcome on windows
29100102	L5-Golden Lane Windows Replacement	1,053,810	120,516	(933,294)	Work in progress, issues report expected to draw on more funding
29100085	L5-Great Arthur House New Flats	548,848	569,180	20,332	Project is live
29100010	L5-Great Arthur House Window Cladding	198,132	198,132	0	Project Complete and retention held
29100050	L5-Heat & Hot Water Golden Lane Estate	50	(89,883)	(89,933)	Linked to 29100076
29100157	L5-Installation of Sprinklers - Great Arthur House	16,500	7,648	(8,852)	In delay and will need to be retendered before proceeding on site
10100035	L5-Golden Lane Area Lighting & Accessibility	0	451	451	There should be no spend other than staff costs for this project.
		2,083,155	858,263	(1,224,892)	
	L4-Holloway Estate				
29100103	L5-Holloway Estate Windows Replacement	1,136,137	432	(1,135,705)	Awaiting tender clarifications before proceeding on site this year.

		1,136,137	432	(1,135,705)	
	L4-Housing General HRA				
29100082	L5-Decent Homes Call Backs 2017-2020	1,306	1,306	(1)	Work complete, gateway 6 approved
29100146	L5-Decent Homes Call-backs 2020-22	261,213	337,112	75,899	Work on-going and dependant on demand
29100101	L5-Fire Door Replacements - Various Estates	1,311,252	22,264	(1,288,988)	Awaiting tender costs before work starts on site.
29100143	L5-Housing Estates Play & Ball Games Areas Refurbishment	237,320	0	(237,320)	Work to be delayed until after school holidays
29100123	L5-Housing Management System Upgrade	91,750	0	(91,750)	Additional works required on the system upgrade
29100125	L5-Installation of Sprinklers in Social Housing Tower Blocks	123,634	157,389	33,755	Designs and programme being formulated
29100078	L5-Richard Cloudesley Housing	134,767	13,901	(120,867)	Project in progress and actual cost combined with Project 29100098
29100098	L5-Richard Cloudesley Housing	19,608,065	16,542,592	(3,065,473)	Project in progress and actual cost combined with Project 29100098
29100150	L5-Tenants Electrical Services Testing & Smoke Detector Installation - Phase 5	426,644	139,789	(286,855)	Project in progress
29100057	L5-Water System Testing at HRA Estates	28,100	0	(28,100)	Project in progress
		22,224,051	17,214,352	(5,009,699)	
	L4-Isleden House				
29100079	L5-Isleden House Additional Housing	2,115,495	1,263,546	(851,949)	Project in progress
		2,115,495	1,263,546	(851,949)	
	L4-Middlesex Street				
29100158	L5-Installation of Sprinklers - Petticoat Tower	226,708	9,500	(217,208)	In delay and may need to be re-tendered before proceeding on site
29100071	L5-Lift Refurbishment Middlesex St Estate	20,936	1,733	(19,203)	Project complete and retention held
29100075	L5-Middlesex St Conversion of 9 Shops	0	(1,924)	(1,924)	Project Closed
29100148	L5-Middlesex St Estate Non-Emergency Electrical Works	3,000	2,018	(982)	Project completed and closed
29100130	L5-Middlesex Street Estate - Replacement of Heating & Hot Water	1,277,525	1,056,207	(221,318)	Work in progress
29100149	L5-Middlesex Street Estate Decant Car Park	0	(22,662)	(22,662)	Work in progress
29100161	L5-Middlesex Street Play & Ball Games Areas Refurbishment	41,732	38,538	(3,194)	Work in progress
29100147	L5-Petticoat Square Renewal of Flat Roof Coverings	10,000	0	(10,000)	Work complete
29100112	L5-Petticoat Tower - Fire Safety Doors	181,079	152,900	(28,179)	50% complete. Work delayed due to covid.
29100074	L5-Petticoat Tower Replacement of Windows and Balcony Doors	2,800	2,613	(187)	Complete, retention held
29100073	L5-Petticoat Tower Stairwell Panels	15,651	16,106	455	Complete, retention held
29100164	L5-Middlesex Street Estate - Cold Water Distribution System Replacement	426,000	345,987	(80,013)	Project in progress
		2,205,431	1,601,016	(604,415)	
	L4-Southwark Estates				
29100020	L5-Door Entry Pakeman House 10/11	663	0	(663)	Complete, retention held

29100153	L5-Renewal of Flat Roof Coverings - Stoker House	75,000	0	(75,000)	Work in progress
29100154	L5-Renewal of Flat Roof Coverings - Sumner Buildings	75,000	0	(75,000)	Work in progress
29100094	L5-Southwark Decent Homes	50	0	(50)	Project completed and closed
29100104	L5-Southwark Estate Windows Replacement	752,715	10,452	(742,263)	Tenders being evaluated
		903,428	10,452	(892,976)	
	L4-Sydenham Hill				
29100095	L5-Sydenham Hill Decent Homes	30,255	0	(30,255)	Project completed and closed
29100067	L5-Sydenham Hill - Provision of Social Housing	14,033,867	463,949	(13,569,919)	Project in progress
29100106	L5-Sydenham Hill Windows Replacement	319,540	432	(319,108)	Tenders being evaluated
		14,383,662	464,381	(13,919,282)	
	L4-William Blake				
29100089	L5-William Blake Door Entry System	1	16,585	16,584	Project Complete and retention held
29100107	L5-William Blake Windows Replacement	960,046	432	(959,614)	Tenders being evaluated
		960,047	17,017	(943,030)	
	L4-Windsor House				
29100152	L5-Renewal of Flat Roof Coverings - Windsor House	75,000	0	(75,000)	Work in progress
29100097	L5-Windsor House Decent Homes	27,365	0	(27,365)	Project completed and closed
29100162	L5-Windsor House Play & Ball Games Areas Refurbishment	46,302	42,880	(3,422)	Project complete
29100108	L5-Windsor House Windows Replacement	824,143	432	(823,711)	Tenders being evaluated
		972,810	43,312	(929,498)	
	L4-York Way Estate				
29100155	L5-Renewal of Flat Roof Coverings - York Way	75,000	0	(75,000)	Work in progress
29100092	L5-York Way Decent Homes	5,680	0	(5,680)	Project completed and closed
29100129	L5-York Way Estate - Replacement of Heating & Hot Water	1,025,000	162,506	(862,494)	Project is live
29100141	L5-York Way Estate Provision of Social Housing	862,249	947,126	84,877	Project in progress
29100165	L5-Fire Door Replacement - York Way	-	148,961	148,961	Project in progress
29100163	L5-York Way Estate - Cold Water Distribution System	317,700	317,630	(70)	Project in progress
		2,285,629	1,576,223	(709,406)	
		52,560,946	24,842,528	(27,718,418)	

Committee: Community and Children’s Services	Dated: 20/07/2022
Subject: Afghan bridging hotel closure	Public
Which outcomes in the City Corporation’s Corporate Plan does this proposal aim to impact directly?	1, 3, 4
Does this proposal require extra revenue and/or capital spending?	N
If so, how much?	N/A
What is the source of Funding?	
Has this Funding Source been agreed with the Chamberlain’s Department?	N/A
Report of: Andrew Carter – Director of Community and Children’s Services	For Information
Report author: Abisola Ifasawo – Afghan Resettlement Project Manager	

Summary

This report informs Members of the closure of one of two ‘bridging hotels’ in the City of London that provide interim accommodation for Afghan evacuees. The closure results from the hotel provider giving notice to end its contract with the Home Office. The Home Office is responsible for, and is leading, the actions to decant the 143 people (39 households) to alternative accommodation. The hotel will cease its operation as a bridging hotel in mid-July 2022.

Recommendation

Members are asked to:

- Note the report.

Main Report

Background

1. Since August 2021, the UK government has evacuated more than 10,000 Afghan nationals to the UK. The government established bridging hotels around the UK as temporary accommodation for evacuees to reside in until they are matched with long-term homes. There are two bridging hotels within the City of London, secured by the Home Office, that have accommodated 556 individuals (including new-borns) to date.
2. Over the last nine months, 104 individuals (across 26 households) have moved on to settled homes or alternative short-term accommodation. Move-on accommodation offers are being sourced by the Home Office based on the support of local authorities across the country. The City Corporation provides wraparound support – funded by government – to Afghan guests to help their transition to this country.

3. In June, the hotel provider – which operates both of the bridging hotels in the City – gave notice to the Home Office of its intention to cease operating one of its premises as a bridging hotel and resume its normal business.

Current Position

4. The Home Office is responsible for the move-on of guests and has put plans in place for the relocation of all residents. Most will move to alternative bridging hotel accommodation. All accommodation offers are to locations outside of London. Locations include Manchester, Bradford, Essex, Nottingham and Canterbury. Households will be informed by the Home Office of their move location a minimum of seven days before their moving date.
5. Detailed plans have been put in place to deal with logistical issues such as transport and luggage transfer. The Home Office planning is based on its experience of closing a number of bridging hotels. The receiving local authorities will deliver wraparound support to secure access to education, health and other local support services.
6. The City Corporation is orchestrating the provision of information to relevant local authorities and partners to support the transfer into new schools, health and social care support where appropriate. It is working with its partners and commissioned providers to minimise the impact of this difficult situation on households. Support provision – including welfare and housing advice services – is being targeted at residents of the closing hotel to maximise their options. The full delivery of activity, youth services, community kitchen events, advice and specialist support remains in place.
7. Some households could exercise their right to present to the City Corporation as homeless and in need of housing assistance. The experience to date of other closures is that this has been very limited. The scarcity of available social housing and temporary accommodation in London, and the impact of stepping out of Home Office funded support programmes, means households must fully understand and carefully weigh the impact of such a choice in terms of meeting their housing and wellbeing needs.
8. The funding that supports the City Corporation's delivery is provided on a per capita, per day formula. Service delivery will be scaled to reflect the reduced population and single setting that will be supported going forward. Modelling has been undertaken and demonstrates that the City can sustain the high level of support it is providing to those who will remain. Officers will continue to model the level of ongoing departures to ensure that contractual commitments can be met and reflect changing needs.
9. All delivery partners have been briefed on the closure via the Afghan Resettlement Operations Group (AROG)
10. The Home Office – via its agent – holds a contract with the remaining bridging hotel until the end of September 2022. There is no indication from either party whether that contract will be extended after that point. It should be noted that hotel closure

is subject to a minimum of one month's notice. Officers continue to liaise closely with both partners to ensure that the City Corporation is prepared for a range of future scenarios, including closure, continuation and hybrid operation.

Corporate & Strategic Implications

11. Strategic implications: Under review.
12. Financial implications: A finance group oversees the monitoring of revenue income and commitments to ensure that delivery remains within the funding available.
13. Resource implications: additional resourcing has been secured through the funding available. Contractual and agency terms allow for flexible deployment to reflect changing needs and revenue support.
14. Legal implications: none
15. Risk implications: the City Corporation may face an increase in applications for housing support. Given the nature of the City Corporation's housing stock, in which there are few voids and no large properties, this could result in long-term and costly use of temporary accommodation.
16. Equalities implications: the City Corporation will continue to deliver high levels of support with extensive use of native speakers, translation and interpretation to ensure that guests fully understand their rights and secure access to services and support.
17. Climate implications: none
18. Security implications: none

Conclusion

19. The City Corporation and its partners will work closely with the Home Office to support guests impacted by the bridging hotel closure. We remain focused on providing as much support as is viable to minimise and mitigate any potential negative impacts from these and any other moves.

Appendices

- None

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Committee:	Dated:
City Health and Wellbeing Children and Community Services Committee	15th July 2022 - Decision 20th July 2022 - Information
Subject: Proposal for a Joint Children's & Families Health and Wellbeing Framework	Public
Which outcomes in the City Corporation's Corporate Plan does this proposal aim to impact directly?	1: People are safe and feel safe 2: People enjoy good health and wellbeing 4: Communities are cohesive and have the facilities they need
Does this proposal require extra revenue and/or capital spending?	No
If so, how much?	NA
What is the source of Funding?	NA
Has this Funding Source been agreed with the Chamberlain's Department?	NA
Report of: Andrew Carter, Director of Community and Children's Services Dr Sandra Husbands, Director of Public Health	For Decision For Information
Report author: Chris Lovitt, Deputy Director of Public Health chris.lovitt@cityoflondon.gov.uk	

1. Summary

- 1.1. This paper outlines a proposal to develop a Joint Children & Families Health and Wellbeing Framework (the Framework) that will be aligned to the City and Hackney system vision, 9 system strategic priorities, and to the overarching systems integrated outcomes framework, which may include NHS, public health, social care and educational outcomes, as relevant.
- 1.2. The Framework will be accompanied by a 5-year action plan (2022 - 2027) summarising the approach to integrated children and families' services across all wards of the City of London Corporation and the London Borough of Hackney, for all users aged 0 - 19 (25 years for those who are owed a statutory responsibility). The plan will outline the stages of the journey from where we are now, to an integrated children's and families' service.

- 1.3. The vision of delivering integrated children and family services has been a long-held ambition for the City of London & Hackney, to support children, young people and their families to have the best start in life, reduce health inequalities and maximise health and wellbeing. The recent announcement of funding for a three-year Hackney Family Hub programme, the current re-commissioning of 0-19 Public Health commissioned services and other changes at a local and national level i.e. the [Joining up care for people, places and populations, white paper Feb 2022](#), serves as a timely opportunity to further explore innovative working and to drive the integrated working agenda forward.
- 1.4. This work will be jointly led by the Children, Young People, Maternity and Families (CYPMF) Integrated Care Workstream and Public Health, however success will be based on close working with all of our partners to assemble this.

2. Recommendations

Committee members are asked to:

- 2.1 Note, and endorse the continued direction of travel, in terms of partnership and integration across the breadth of children's health, mirroring current integration of children's social care and education, and progressing integrated children's health work to date
- 2.2 Endorse and approve the establishment by the City of London Corporation (with Hackney Council and other applicable partners) of a Joint Children and Families Health Framework as a mechanism to support this
- 2.3 Endorse and approve the development of several key partnership principles that will underpin all children's health work going forward, to be formally agreed and signed up to by all relevant partners

Main Report

3. Background

- 3.1 The [2022 City & Hackney Health Needs Assessment](#) highlights the large disparities that exist between children and young people, particularly for: vulnerable children and young people, those from ethnic backgrounds other than white and for children and young people with special educational needs and disabilities (SEND).
- 3.2 The City of London and Hackney have been planning and delivering integrated work strategically over the past 4 years through close

partnership working developed as part of integrated structures across the National Health Service, Clinical Commissioning Groups, the City of London Corporation, the London Borough of Hackney, partner organisations, the Voluntary Community Sector, and with residents and families. Much of this work is already articulated in places across the system, and the Integrated Children & Families Health Framework will support this.

- 3.3 The development of the wider North East London Integrated Care Partnership, and our local City and Hackney Place Based Partnership have both prioritised improving outcomes for children and young people over the next few years, and while much of this is still in development, a local joint framework and key principles will support delivery of these at the geographical point of place.
- 3.4 We already have a lot to build on locally. We have a number of excellent children's health services across the City and Hackney footprint, including the 6th best performing suite of Child and Adolescent Mental Health services in the country, as identified by the Office of the Children's Commissioner recently. We want to strengthen our direction of travel toward integrated planning and delivery in order to further improve health outcomes and tackle some of our key challenges together. We have a strong record of being most effective, where we have worked together.
- 3.5 The [City & Hackney Integrated Strategy for Children and Young People's Emotional Health and Wellbeing Strategy 2021-2026](#) has already been developed. This contains a range of interventions being developed and delivered jointly as part of the children and families elements of the Neighbourhoods Programme, providing opportunities to trial more innovative approaches to integrated working.
- 3.6 Significantly, a joint framework and a set of key principles will support the current re-commissioning of the 0-19 (up to 25 years for those with a statutory responsibility) public health services (health visiting, family nurse partnership, school nursing and others), and other significant developments.
- 3.7 Consultation undertaken with 42 stakeholders as part of the [2022 City & Hackney Health Needs Assessment for Children and Young People 0 - 19](#) (up to 25 years for those with a statutory responsibility) identified that services need to be joined up at a strategic level to deliver maximum impact; joint principles, structures and ways of working that will support the integration of services and the re-commissioning of 0-19 services are urgently needed. Financial constraints, staffing challenges (recruitment and retention), rising demand, increasing levels of complex needs, and

widening health inequalities (mainly due to the impact of COVID) have increased pressure on services.

3.8 The joint health framework will consolidate and support our strategic direction, embed key integration principles and outline the direction of travel for the re-commissioning and provision of 0-19 services. It will serve as a blueprint for new ways of working that could potentially lead to changes in organisational structures, working processes and cultures including the possible integration of services, the pooling of budgets and/or in-sourcing.

3.9 We already have a lot to build on locally. We have a number of excellent children's health services across the City and Hackney footprint, including the 6th best performing suite of Child and Adolescent Mental Health services in the country, as identified by the Office of the Children's Commissioner recently. We want to strengthen our direction of travel toward integrated planning and delivery in order to further improve health outcomes and tackle some of our key challenges together. We have a strong record of being most effective, where we have worked together.

3.10 [*Integration and Innovation: working together to improve health and social care for all \(2021\)*](#), [*Health and Care Act 2022*](#) and the [*White paper: Joining up care for people, places and populations, Feb 2022*](#) have set out the legislative proposals to accelerate the pace of integration. Within the overall structure and oversight of integrated care systems (ICSs) and local authorities. The white paper includes new duties to: collaborate, deliver improvements in data sharing and improved health and wellbeing outcomes, and an amendment to section 75 of the 2006 NHS Act to support pooled budgets between the NHS, local government, and wider delivery partners. This is a timely opportunity to accelerate integrated working and to drive this ambition forward within existing budgets.

4. Current Position

4.1. A lot of work on integrating services has already been undertaken or is at the planning stage, the framework and action plan will assemble these across the Children Young People Maternity and Families workstream governed by the Integrated Care Partnership Board (ICPB) and those in process or planned by City & Hackney Public Health, City of London Corporation, Hackney Council and wider partners. This will establish a baseline of integrated practice and identify areas of learning and good practice.

- 4.2. A number of partners already work closely together to support families in the City of London. This includes the City Child and Family Centre and the Early Help Team who work collaboratively to support vulnerable families as early as possible. The City of London Family Information Service website offers free and impartial information about local events and services available to children, young people and families living and working in the Square Mile. This includes a reviewed and updated Local Offer. The City of London is also currently consulting on a new Children & Young People's Plan 2022-25 that sets strategic outcomes and priorities on how we work with our partners to improve the lives of children and young people who live and access services in the Square Mile.
- 4.3. There are also proposals going to the City of London's Community & Children's Services committee for a separate City of London Family Hub for children and young people aged 0-19 (0-25 if they have SEND)
- 4.4. We already have a lot to build on locally. We want to strengthen our direction of travel toward integrated planning and delivery in order to further improve health outcomes and tackle some of our key challenges together. The integration proposals will need to consider the specific needs of different communities in the City of London, especially those families who have traditionally been less likely to engage or access services.

5. Proposals

- 5.1 Note, and endorse the continued direction of travel, in terms of partnership and integration across the breadth of children's health, mirroring current integration of children's social care and education, and progressing integrated children's health work to date
- 5.2 Endorse and approve the establishment by the City of London Corporation (with Hackney Council and other applicable partners) of a Joint Children and Families Health Framework as a mechanism to support this
- 5.3 Endorse and approve the development of several key partnership principles that will underpin all children's health work going forward, to be formally agreed and signed up to by all relevant partners

6. Options

Not to develop a framework for City and Hackney

7. Key Data

The small size of the resident population poses a problem to strategic planning

- 2940 children and young people (0- 25) live in the City of London
- 11 children in need
- 19 children with an Educational Health and Care (EHC) Plan
- 10 looked after children
- 55 care leavers

8. Corporate & Strategic Implications

Strategic implications

The proposed 'Framework' will be aligned to the City and Hackney System Vision, its 9 system strategic priorities, and to the overarching systems integrated outcomes framework. It will also align with the following outcomes of the City of London Corporate Plan:

- Outcome 1: People are safe and feel safe
- Outcome 2: People enjoy good health and wellbeing
- Outcome 4: Communities are cohesive and have the facilities they need

Financial implications

There are currently no financial implications of adopting a framework.

Resource implications

None

Legal implications

There are no particular legal implications flowing from the tabled proposals.

Risk implications

There are no financial or reputational risks however there is a risk of the project being subject to delays due to lack of buy-in/or responsiveness to survey/data requests which could impact the project timetable. However, this will be addressed by ensuring the project proposal is shared widely before initiation.

Equalities implications

An equality impact assessment (EIA) will be undertaken as part of the development of the Framework. The framework will set out how greater equity and equality will be achieved, and health inequalities reduced.

Climate implications

None

Security implications

None

9. Conclusion

- 9.1. Committee members are asked to note, and endorse the continued direction of travel, in terms of partnership and integration across the breadth of children's health and to approve the development of a Children and Families Integrated Health Framework as a mechanism to support this. Members are also asked to approve the development of several key partnership principles that will underpin all children's health work going forward, to be formally agreed and signed up to by all relevant partners.
- 9.2. The integrated health framework will help provide strategic direction for the re-commissioning of 0-19 services and potentially pave the way for key decisions on staffing structures/services, in-sourcing and pooled budgets over the next 5 years.
- 9.3. This proposal has been shared with the following groups/individuals and updated in line with feedback:
- Internal Integrated Programme Board City of London Board 11/4/22
 - VCS Children and Families Forum Meeting 20/04/22
 - CYPMF Strategic Oversight Group 21/4/2022
 - PH SMT - 3/5/2022 & 10/5/2022
 - City DLT 1/4 corporate business meeting- 11/5/2022
 - LBH C&E SLT - 18/5/2022
 - CYPMF Business Performance Oversight Group -19/5/2022
 - Councillor Woodley (Cabinet Member for Families, Early Years, Parks and Play) - 23/5/2022
 - Councillor Bramble (Children's Lead and Deputy via email) - 24/5/2022
 - Councillor Kennedy (Cabinet Member for Health, Adult Social Care, Voluntary Sector and Culture) - 25/5/2022
 - CYPMF Neighbourhoods Steering Group - 13/6/2022
 - Councillor Ruby Sayed, City of London - 22/6/2022
 - Councillor Helen Fentimen, City of London - 28/6/2022
 - Hackney Cabinet - 27/6/2022
 - City of London Health & Wellbeing Board - 15/7/2022
 - CCS committee agenda - 20/7/2022
 - Hackney Health & Wellbeing Board - 2/9/2022
 - **CCG SMT - tbc**
 - **Adult Health & Integration SMT - tbc**
 - **Children & Young People's Partnership Board for the City - tbc**
 - **Partnership Delivery Group - tbc**

- **Neighbourhood Health & Care Board - tbc**
- **Integrated Health and Care Partnership Board - tbc**

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Appendix A: Joint Children & Families Health & Wellbeing Framework project outline

1. Project Outline

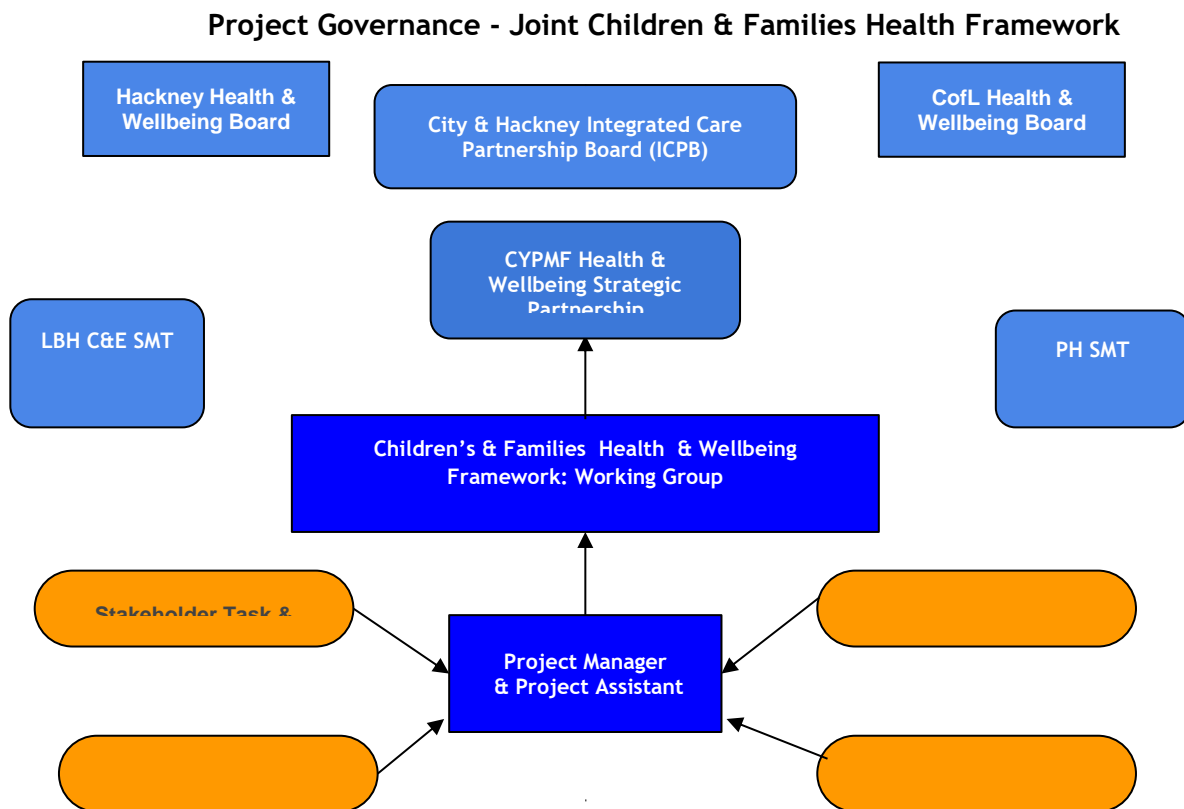
To develop a Joint Children & Families Health and Wellbeing Framework (the Framework) that will be aligned to the City and Hackney system vision, 9 system strategic priorities, and to the overarching systems integrated outcomes framework, which may include NHS, public health, social care, and educational outcomes, as relevant.

The Framework will be accompanied by a 5-year action plan (2022 - 2027) summarising the approach to integrated children and families' services across all wards of the local authorities of the City of London and Hackney, for all users aged 0 - 19 (25yrs for those who are owed a statutory responsibility). The plan will outline the stages of the journey from where we are now, to an integrated children's and families' service.

1.1 Project Sponsors

- Amy Wilkinson, Integrated Commissioning Workstream Director: City and Hackney Children, Young People, Maternity and Families
- Chris Pelham, Assistant Director People at City of London Corporation
- Jackie Burke, Group Director of Children and Education
- Chris Lovitt, Deputy Director of Public Health

1.2 Project Governance



2. Deliverables

- an overarching children and families integrated health framework, which will outline our principles / objectives against which we commission. This will be in line with, and support work by the ICPB and Place-based delivery group's outcome framework development.
- a vision statement and a set of agreed principles for planning and delivery of children's health services across City and Hackney
- a 5-year action plan which will provide an overview of how this will be achieved through our new City and Hackney Place Based Partnership

3. Scope

Out of scope of project lifecycle but to be included in action plan: pooled budget to support the implementation of action plan and commitment to complete shared data agreements. We are still awaiting confirmation of budgets at this stage.

4. Timetable: April - September 2022 (27 weeks)

	April 22	May 22	June 22	July 22	Aug 22	Sept 22
1: Project proposal/Initiation	12/04 PH SMT	03/05 PH SMT 25/5 City DLT	Hackney Cabinet 27/6	City of London HWB 15/7 CCS committee 20/7		Hackney HWB 2/9
2: Project Planning - mapping CYP Strategies to System Priorities and HIA		Complete Mapping City & Hackney CYP Strategies against System Priorities & HIA				
3: Joint Children & Families Health & Wellbeing Working Group meetings			Monthly Meetings			
4: Trip/On-line workshop with Greater Manchester - Best Practice around developing an Integrated Framework						
5: Project Planning - agree assessment tool/undertake assessment of integration types in place/planned				Collate Integration activity in place/planned over 5 years		
6: Project Planning - visioning & key structures and principles for integration agreed (workshops)						Workshops - CYP & Stakeholders
7: Project Planning - Agree Joint Children & Families Health Framework report template					Templ ate & contrib utors agreed	
8: Project Execution - undertaking and assembly of the					Four Task & Finish Groups	

Framework & Action Plan						
9: Project Execution - Draft Framework & Action Plan						Collating and presentation
10: Joint Children & Families Health & Wellbeing Framework, 2022 - 2027 Action Plan						Project Closure

***Risk - timeline could be impacted by availability of staff during summer period**

5. Resources

The project will be led by a Project Manager (Senior Public Health Specialist, CYP) and a Project Administrator based in City & Hackney Public Health, supported by the various leads in the CCG/ICP, LA, CVS, HUH, and others

6. Next Steps:

- Establish Working group to develop detailed Project Plan
- Governance through the Children's Integrated Children's Strategy Partnership Working Group (utilising existing CYPMF Integrated Workstream Board)
- Support and sense checking to be undertaken through PHSMT and LBH C&E SMT (monthly monitoring)