Committees: Bridge House Estate Board	Dates: 06 July 2022
Subject: Blackfriars Bridge Parapet Refurbishment and Bridge Re-Painting (72800019) Unique Project Identifier: 11988	Gateway 5 Regular Issue Report
Report of: Executive Director Environment Report Author: Thomas Creed	For Decision

PUBLIC

1. Status update

Project Description: The project will repaint Blackfriars Bridge, including the gilding of embellishments where appropriate. This will significantly improve the aesthetics of the structure and protect its fabric.

The project will also repair the parapets to prevent future water ingress and protect the structure.

The proposed activity and expenditure is consistent with the Trustee's duty to further the primary object of Bridge House Estates (BHE), in this case to maintain and support Blackfriars Bridge

RAG Status: Green (Red at last report to Committee)

Risk Status: Medium (Medium at last Gateway)

Total Estimated Cost of Project (excluding risk): £11,878,596

Change in Total Estimated Cost of Project (excluding risk):

Decrease of £415,892 due to Value Engineering. However, an increase of £200,000 to Costed Risk Provision (CRP) is also proposed and the inclusion within this project of an additional £50,000 of works already identified and budgeted for in the 50year plan.

Overall Reduction of £165,892 (including risk), £365,892 (excluding risk) since the last report to Members. However, it is not proposed to adjust the overall budget at this point owing to uncertainty of the value of risks emerging.

Spend to Date (May 2022): £1,410,513 (plus further commitment of £10,552,896)

Costed Risk Provision Utilised: £22,056 (all of which has been drawn down since the last report to Members in Committee).

Funding Source: BHE 50-year Bridges Maintenance Plan

Slippage: No slippage to programme.

2. Progress to date

Post Gateway 5 Progress

Since Gateway 5 in May 2021 (reported to Planning and Transportation Committee and Project Sub-Committee, being the predecessor Committees/Sub-Committees with delegated responsibility for the relevant BHE functions), the contractor (FM Conway) and site supervisors (AECOM) have been appointed.

An extensive stakeholder engagement process has commenced, and FM Conway have obtained the relevant approvals and adjusted their proposals to meet the requirements of each stakeholder in order to complete the refurbishment efficiently.

Value Engineering

A value engineering exercise was carried out following the appointment of the contractor. By making a slight adjustment the paint specified for the underside of the Bridge, the project was able to make a significant saving of £415,892. The parapet and facades of the Bridge will continue to be finished in the originally specified, fluoropolymer paint which is not susceptible to ultraviolet degradation and the associated colour fading; something which is less important on the white coloured areas underneath the Bridge. The underside of the Bridge will still be painted in high quality polyurethane bridge paint from which change the savings will be realised.

Site Progress

Following the stakeholder engagement process, works started on site in earnest in January 2022. The refurbishment has started on Span 2 of the Bridge and after the installation of a significant scaffold, the parapets have been dismantled and removed to be refurbished in a controlled environment. The progress so far is slightly behind where the contractor had hoped at this stage but Span 2 is expected to be complete in October 2022 and the project as a whole is still due to be completed in the Summer of 2024.

A selection of photographs showing the progress of the parapet works on site, the production of new balusters and painting are included in Appendix 4.

Risks Encountered

During the initial site works, it was observed that there were nine different decorative patterns on the balusters of the parapet, rather than the three patterns originally allowed for. As there are several balusters in need of replacement, these additional patterns have had to be created to allow exact replicas of the originals to be produced.

In addition to this, the number of balusters in need of replacement has significantly increased. Of the 1200 balusters on the Bridge, 135 were originally identified as significantly damaged beyond repair. However, once the paint had been removed and the balusters removed on the first section of parapet on span 2, it has become apparent that this figure is likely to increase to approximately 600 across the whole Bridge.

Following the removal of the existing paint system on the facades of the span 2, there are various cast iron repairs which need to be carried out. This was expected and is identified in the risk register. These repairs will be assessed on a case-by-case basis to protect the structure.

Since tendering the project, the Government has announced changes to National Insurance rates from April 2022. Additionally, the permitted use of rebated fuel (red diesel) has been restricted. Both of these changes to the law are valid compensation events under the contract which will increase the total cost of the project. We are evaluating the impact of this with FM Conway and AECOM. This has been added to the project Risk Register (R32) and additional CRP is being requested in this report to cover this.

The cost implications of these risks have been or will be funded by the CRP in the project budget, with funding released by the Assistant Director Engineering, as delegated at Gateway 5.

Opportunities for Collaboration

FM Conway have been working closely with officers to help to measure their performance against BHE's Climate Action Strategy. FM Conway have created a template to measure the amount of carbon emitted during the works in a project. This calculator takes the unit- km for travel, kg for materials, and hours for equipment, and uses this to get a sum of embodied carbon. It tracks information regarding vehicles/deliveries, materials and equipment used. A summary of the current information is included in Appendix 3.

Identified in the BHE 50-year rolling Bridges Maintenance Plan for 2022/23 is the replacement of the navigation lights on Blackfriars Bridge. There is currently a great deal of redundant bracketry associated with the navigation lights and the fittings are inefficient. It is proposed that the project team instruct these works under the current refurbishment project contract to utilise the access already in place which would be more cost effective and efficient (both in project delivery and in minimising disruption to the general public). The lights will be designed to be less visually intrusive and use less energy.

The street lighting is also due to be replaced in 2022/23. This installation will also look to incorporate hardware for the Secure City Project. Officers from each of these projects as they relate to the discharge of the City Corporation's wider functions are working together with BHE to allow all work to take place efficiently and safely alongside each other.

One of the significant external stakeholders on the project is the Tideway Tunnel Project, with its adjacent Blackfriars Foreshore Site. Part of this project involves the reinstatement of part of the heritage parapet on Span 1 of the Bridge to accommodate a new staircase. The two projects are looking at sharing the knowledge already accumulated from the refurbishment project to produce a seamless interface between the two projects and protect the character of the Bridge.

Next Steps

Despite the extensive phase of stakeholder engagement, the Blackfriars Bridge Parapet Refurbishment and Bridge Re-Painting project is still in its early stages on site. The next stages are to:

- Complete the parapet refurbishment of Span 2,
- Complete the refurbishment and repainting works on the façade and underside of Span 2,
- Progress to Span 5, Span 4, Span 1a (over Blackfriars underpass), Span 3 and finally Span 1b. Access to span 1b depends on the progress of the Tideway foreshore site.
- Planned project completion September 2024

3. Requested decisions

Requested Decisions:

- Note the £415,892 saving made in the Value Engineering process.
- Approve the increase to value of the CRP by £200,000 to allow for changes in the law, the full impact is still being quantified.

 Approve the replacement of the existing Navigation Lights be added to the scope of the project, increasing the expected project cost by £50,000 (funding identified in the existing 50-year BHE Bridges Maintenance Plan budget)

It be recommended that:

- 1. A reduction in expected overall project cost of £165,892 be noted:
- 2. The project budget remains at £14,716,540 (including risk) to reach the next project Gateway;
- 3. The remaining approved Costed Risk Provision of £2,637,944 is retained and additional £200,000 (totalling £2,837,944) is approved (to be drawn down via delegation to Assistant Director Engineering);
- 4. The replacement of the Navigation Lights is approved to be completed as part of the project, which if approved will increase the overall expected cost of the project.

4. Budget

Total expected cost of the project at Gateway 5:

Including CRP: £14,716,540Excluding CRP: £12,056,540

Current expected cost of the project:

Including CRP: £14,550,648Excluding CRP: £11,712,704

Proposed total project budget (including CRP) to remain at: £14,716,540 (the same value as at Gateway 5)

A breakdown of the proposed project budget is detailed in the table below:

Item	Gateway 5 (£)	Current (£)	Revised (£)
Staff Costs Environment	137,000	137,000	137,000
Staff Costs Legal	5,000	5,000	5,000
Fees (AECOM)	334,560	334,560	334,560
Works (FM Conway)	11,579,980	11,602,036*	11,402,036**
Total (exc.	12,056,540	12,078,596	11,878,596
Costed Risk Provision	2,660,000	2,637,944	2,837,944

	Total (inc. CRP)	14,716,540	14,716,540	14,716,540
	*Includes outstanding budget adjustment (requested in May 22) for triggered risk of £22,056.			
	**Change in the works estimate is a saving of £415,892 (Value Engineering) less £50,000 (Navigation Lights), less £200,000 increase in CRP. Revised FM Conway Works figure includes the net saving of £165,892.			
	Costed Risk Provision requested for this Gateway: £2,837,944; Comprising existing £2,637,944 and additional £200,000 (as detailed in the Risk Register – Appendix 2)			
	All costs associated with this project, including the proposed inclusion of the replacement of the Navigation Lights are to be funded from the BHE 50-year Bridges Maintenance Plan.			
	Forecast will be updated to reflect the updated project costs as part of the annual estimate review.			
5. Issue description	Issues covered by CRP			
	 Additional baluster moulds required; Additional baluster replacements required; Additional architectural metal repairs required; Additional contract costs due to changes in the law; 			
	 Issues not covered by CRP 5. Significant saving from Value Engineering process; 6. Inclusion of the replacement of the Navigation Lights in the project which, if approved, would expand the project budget to encompass these works. 			
7. Options	under the contra issues identified Provision. Thes	d status of the Bract, there are lim I which are to be e will be manage project and repo	ited options wit covered by the ed by the Engin	h regards to the c Costed Risk eering team
	The successful Value Engineering exercise was requested at Gateway 5 and offers a significant saving against the total expected project cost (within the current project scope).			
	With regards to Issue 6 (listed above), this is another opportunity for collaborative working which should produce a saving for BHE overall by utilising the existing access installed as part of the project and would expand the scope of the project and its budget to accommodate these additional works.			

	It is proposed that the funds already identified in the 50-year plan for the replacement of the Navigation Lights on Blackfriars Bridge, are incorporated into the Blackfriars Bridge Refurbishment Project and include this in the scope.
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Appendices

Appendix 1	Project Coversheet
Appendix 2	Risk Register
Appendix 3	Project Carbon Calculator
Appendix 4	Project Photos

Contact

Report Author	T Creed
Email Address	thomas.creed@cityoflondon.gov.uk
Telephone Number	02073323913

Project Coversheet

[1] Ownership

Unique Project Identifier: 11988 Report Date: 08/06/2022

Core Project Name: Blackfriars Bridge Parapet Refurbishment and Bridge Re-

Painting

Programme Affiliation (if applicable): N/A

Project Manager: Thomas Creed

Next Gateway to be passed: Gateway 6 Outcome Report

[2] Project Brief

Project Mission statement: The project will repaint Blackfriars Bridge, including the gilding of embellishments where appropriate. This will significantly improve the aesthetics of the structure and protect its fabric.

The project will also repair the parapets to prevent future water ingress and protect the structure.

Definition of need: If the project is not progressed, the appearance of the bridge will further deteriorate and ultimately, the lifespan of the structure will be significantly reduced.

Reputational risk as the City would be seen to be failing to meet its obligations under the Blackfriars Bridge Act 1863 and the Corporation of London (Bridges) Act 1911 to maintain and repair the bridge.

Key measures of success:

- 1) Project to control water ingress in the structure.
- Project to be completed within the budget allocated in the Bridge House Estates 50-year plan
- Project to repaint the bridge, including the gilding of embellishments where appropriate; to protect the structure and improve it aesthetically.

[3] Highlights

Finance:

Total anticipated cost to deliver [£]: £11.9m (excl. Risk)

Total potential project liability (cost) [£]: £11.9m + risk (£2.8m)

Total anticipated on-going commitment post-delivery [£]: No Change Programme Affiliation [£]: N/A

Headline Financial changes:

Since 'Project Proposal' (G2) report:

▲£3,570,000

Increase owing to better understanding of the full implications of the access restrictions, particularly because of the Tideway Tunnel works site. The increase in cost now means that the works must be procured through a full EU tender process.

Since 'Options Appraisal and Design' (G3-4) report:

▲£6.146.540

Tendered works cost is higher than previously anticipated partly owing to an increased programme duration. This has also increased CRP due to increased prelim costs.

Since 'Authority to start Work' (G5) report:

No change in budget proposed

Project Status:

Overall RAG rating: Green Previous RAG rating: Green

[4] Member Decisions and Delegated Authority

Costed Risk Provision delegated to Assistant Director Engineering

[5] Narrative and change

Date and type of last report:

Gateway 5 May 2021

Key headline updates and change since last report.

Stakeholder engagement ongoing. Value Engineering exercise complete. Works started on site.

Headline Scope/Design changes, reasons why, impact of change:

Since 'Project Proposal' (G2) report:

No change in scope

Since 'Options Appraisal and Design' (G3-4 report):

No change in scope

Since 'Authority to Start Work' (G5) report:

No change in scope

Timetable and Milestones:

Expected timeframe for the project delivery: 3 years on site

Milestones:

- 1) Completion of Span 2 October 2022
- 2) Completion of Span 5 April 2023
- 3) Estimated Completion on Site October 2024

Are we on track for this stage of the project against the plan/major milestones? Y

Are we on track for completing the project against the expected timeframe for project delivery? Y

Risks and Issues

Top 3 risks:

Risk description	Access issues – PLA / Tideway constraints
Risk description	HVM Barriers (uncertainty due to temporary nature)
Risk description	Terrorism – Creating new access points to the bridge

See 'risk register template' for full explanation.

Top 3 issues realised

Issue Description	Impact and action taken	Realised Cost
Access Issues	Restrictions have required different	No costs realised
	access solutions, leading to higher	to date (see
	project costs and extended	Gateway 5 budget
	procurement timeframes	variance)

Has this project generated public or media impact and response which the City of London has needed to manage or is managing?

Not to date but this may be necessary at a later date.

City of London: Projects Procedure Corporate Risks Register PM's overal Average **Open Risks** CRP requested £ 2,837,944 Project Name: Blackfriars Bridge Refurbishment **Medium** 11.3 27 risk ratina unmitigated risk this gateway Average mitigated Total estimated cos Total CRP used to Closed Risks 11.712.704 Unique project identifier: 11988 22.056 7.6 £ 5 (exc risk) risk score date eneral risk classification Description of the Risk Risk Impact Descrip Costed impact pre- Costed Risk Provision Confidence in the tiaatina actions CRP used Use of CRF requested Y/N nitigation (£) mitigation (£) tion Officer or on postion post-PLA constraints, including Y - for costed impact post-mitigation ss Dir - Uncomfortable 10) Physical £1,000,000,0 £0.00 £500.000.00 £0.0 8/06/2018 ntinuously Y - for costed impact ss Dir rease in prelims and 0) Physical ability to operate eway Access constraints £1.000.000.0 - Fairly Confident quencing of works £0.0 £250.000.00 £0.0 8/06/2018 ntinuously sing contract wo ccess issues leading to the arly discussion and - for costed impact ss. 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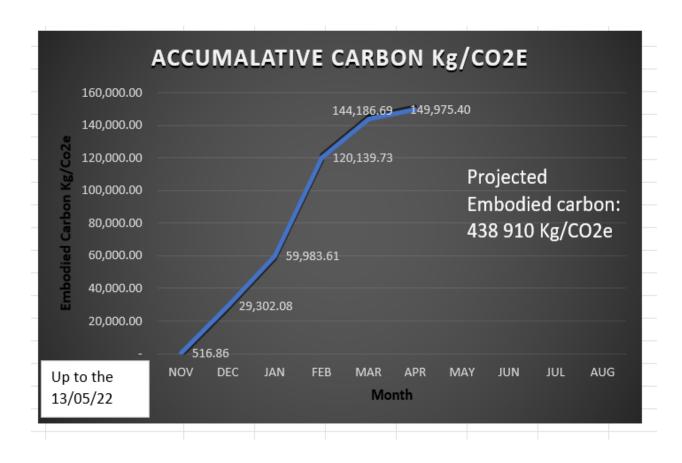
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4) Contractual/Po

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(2) Financial

Appendix 3 – Project Carbon Calculator (May 2022)



Appendix 4 – Progress Photos



Balusters removed awaiting refurbishment



Identifier Tag for baluster



Mould ready for new baluster casting (Wolverhampton)



Newly cast balusters (Wolverhampton)



Refurbished balusters; Primed, undercoated, top coat (Wolverhampton)



Top Rail being removed



Top rail with top coat (Wolverhampton)



Plinth of parapet with top coat