

Committee(s): <b>Licensing Sub-Committee</b>	Hearing Date(s): <b>17/10/2024</b>	Item no.
<b>Subject</b>	<b>Licensing Act 2003 - Public Hearing in Respect of an Application for the Grant of a Premises Licence</b>	
<b>Name of Premises</b>	<b>One Millennium Bridge</b>	
<b>Address of Premises</b>	<b>2 Lambeth Hill, London, EC4V 4AD</b>	
Report of: <b>Katie Stewart – Executive Director Environment</b>	<b>Public / <del>Non-Public</del></b>	
Ward (if appropriate): <b>Queenhithe</b>		

## **1. Introduction and Purpose**

- 1.1. The purpose of this sub-committee is to consider and determine, by public hearing, an application for the grant of a premises licence under the provisions of the Licensing Act 2003, taking into consideration the representations of responsible authorities and other persons, as detailed in paragraph 4, together with policy considerations detailed in paragraph 8 of this report.
- 1.2. The decision of the sub-committee must be made with a view to promoting one or more of the four licensing objectives, namely:
- the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm

## **2. Summary of Application**

- 2.1. An application made by:

**Urban Pubs & Bars Limited,  
42 Brendon Street,  
London,  
W1H 5HE**

was received by the City of London licensing authority on 22 August 2024 for the grant of a premises licence in respect of the premises:

**One Millennium Bridge, 2 Lambeth Hill, London, EC4V 4AD**

- 2.2. Full details of the application can be seen as Appendix 1.
- 2.3. The application relates to the ground floor corner unit.
- 2.4. The application seeks permission for:
  - a) the sale of alcohol for consumption on and off the premises
  - b) recorded music (f)
  - c) late night refreshment
- 2.5. The hours applied for each activity in the application are shown in column 2 of the table below.

<u>Activity</u>	<u>Proposed licence hours</u>
<b>Supply of alcohol for consumption on and off the premises</b>	<p style="text-align: center;"><b>Mon–Sat</b> <b>10:00-01:00</b></p> <p style="text-align: center;"><b>Sun</b> <b>12:00-00:00</b></p> <p style="text-align: center;">Non-standard timings:</p> <p style="text-align: center;">From the end of permitted hours on New Year’s Eve to the start of permitted hours on New Year’s Day</p> <p style="text-align: center;">On Sundays prior to bank holidays/public holidays 12:00 – 01:00</p>
<b>Recorded Music (f)</b>	<p style="text-align: center;"><b>Mon–Sat</b> <b>10:00-01:00</b></p> <p style="text-align: center;"><b>Sun</b> <b>12:00-00:00</b></p> <p style="text-align: center;">Non-standard timings:</p> <p style="text-align: center;">From the end of permitted hours on New Year’s Eve to the start of permitted hours on New Year’s Day</p>

	On Sundays prior to bank holidays/public holidays 12:00 – 01:00
<b>Late Night Refreshment</b>	<p><b>Mon–Sat</b> <b>23:00-01:00</b></p> <p><b>Sun</b> <b>23:00-00:00</b></p> <p>Non-standard timings:</p> <p>From the end of permitted hours on New Year’s Eve to the start of permitted hours on New Year’s Day</p> <p>On Sundays prior to bank holidays/public holidays 23:00 – 01:00</p>
<b>Opening Hours</b>	<p><b>Mon–Sat</b> <b>10:00-01:00</b></p> <p><b>Sun</b> <b>12:00-00:00</b></p> <p>Non-standard timings:</p> <p>From the end of permitted hours on New Year’s Eve to the start of permitted hours on New Year’s Day</p> <p>On Sundays prior to bank holidays/public holidays 12:00 – 01:00</p>

### **3. Deregulation considerations**

- 3.1 The applicant has applied for Recorded Music with some part of the hours applied for before 23:00 hours.
- 3.2 The following sections/paragraphs of the statutory guidance issued under S182 of the Licensing Act 2003 are particularly relevant to this part of the application (revised December 2022):
  - a. Paragraph 16.6 - As a result of deregulatory changes that have amended the 2003 Act, no licence permission is required for the following activities:

**Live music:** when a performance of unamplified live music takes place between 08.00 and 23.00 on any day, on any premises. When a

performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500, and alcohol is available for sale for consumption on those premises in accordance with the existing premises licence.

**Recorded music:** any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500, and alcohol is available for sale for consumption on those premises in accordance with the existing premises licence.

- b. Paragraph 16.36 – Any conditions added on a determination of an application for a premises licence, which relate to live music or recorded music, are suspended between the hours of 08.00 and 23.00 on the same day where the following conditions are met:

at the time of the music entertainment, the premises are open for the purposes of being used for the sale or supply of alcohol for consumption on the premises; if the music is amplified, it takes place before an audience of no more than 500 people; and the music takes place between 08.00 and 23.00 on the same day.

- 3.3 In respect of this application, it can be noted that the proposed sale or supply of alcohol for consumption on the premises is from 10:00 hours until at least 00:00 hours daily. In line with 3.2 above, permission for regulated entertainment is not required for live unamplified music until 23:00 hours. Permission is not required for live amplified music or recorded music until 23:00 hours subject to an audience of less than 500 persons. Where the audience capacity is more than 500 persons, live amplified music and recorded music is always regulated. Any conditions added on the determination of this application for a premises licence which relate to live or recorded music will remain in place but are suspended before 23:00 hours when the criteria in paragraph 3.2 are met.

#### **4. Representations**

##### **Representations from Responsible Authorities**

- 4.1 There are 2 representations received from responsible authorities, namely the City of London Environmental Health Pollution Team, and the City of

London Licensing Team. These representations can be seen in full as Appendix 2 (a) and 2 (b).

### **Representations from Other Persons**

- 4.2 There are 14 representations from other persons. All of these representations seek for the application to be either amended or rejected, on the basis that granting the licence as applied for would undermine the licensing objective of the prevention of public nuisance. Some also suggest an adverse impact on the licensing objectives of public safety and the protection of children from harm.
- 4.3 These representations can be seen in full as Appendix 2 (c) – 2 (p).

## **5 Conditions**

### **Conditions drawn from the Operating Schedule**

- 5.1 The operating schedule submitted with the applications suggests steps intended to be taken to promote one or more of the four licensing objectives. Conditions that are consistent with the steps described in the operating schedule and appropriate for the promotion of the licensing objectives can be included on the premises licence. A summary of such conditions is attached as Appendix 3. Where the condition has a similar effect as one from the Corporation's pool of model conditions, this has been indicated in the summary.

### **Conditions agreed with Responsible Authorities**

- 5.2 The City of London Police specified in their response that with the inclusion of the proposed schedule of conditions applied to the licence if issued (conditions 1-8 as shown in Appendix 3), the Police have no objections.
- 5.3 In receipt of numerous representations from local residents and Environmental Health early in the representation period, 5 conditions were proposed by the Licensing Team as an attempt at mediation. Of these 5 conditions only 1 was agreed by the applicant. As the period for representations evolved, further site visits were made by the Licensing team, which resulted in their representation asking for a different wording of the 1 condition as previously agreed by the applicant. The reasons for

this were communicated to the applicant, and relate to ensuring that the licensing objective of prevention of public nuisance wasn't adversely impacted. Specifically, that the external terrace is part of the 'on-sales' licensed area is fundamental to these considerations (in relation to music being played outside by way of the deregulations as noted in paragraph 3).

- 5.4 There were subsequently no conditions agreed with responsible authorities (aside from the comments as noted in 5.2).

## **6 Licensing/Planning History and Planning response**

- 6.1 The premises is a new build.

- 6.2 The planning officer states that *the approved lawful use of the premises currently falls within Class E (Commercial, Business and Service). However, the proposed use is as a drinking establishment (Sui Generis) use. The proposed use does not comply with the approved lawful use of the premises and the implementation of the use, as outlined on the premises licence application, would constitute a material change of use requiring planning permission. The applicants are aware of the need for planning permission and have submitted an application for a "Change of use of the ground floor retail unit for either continued Class E (retail/restaurant or office) use or for bar with food offer (sui generis) use". We therefore feel that this premises licence application is premature as the acceptability, or otherwise, of the use of the premises as a drinking establishment (Sui Generis) use is still being considered through the planning process. Should you be minded to grant the premises licence as applied for, the applicants should be advised that where planning and licencing conditions are at variance, the more restrictive condition will apply to the operation of the premises.*

## **7 Map and Plans**

- 7.1 A map showing the location of the premises, and a table detailing terminal hour for alcohol sales and late-night refreshment, are attached as Appendix 4.
- 7.2 The plan of the premises can be seen as Appendix 5.

## **8 Policy Considerations**

8.1 In carrying out its licensing functions, the Licensing Authority must have regard to its statement of licensing policy and any statutory guidance issued under s 182 of the Licensing Act 2003.

### ***City of London Corporation's Statement of Licensing Policy (2022)***

8.2 The following pages/sections/paragraphs of the City of London Corporation's Statement of Licensing Policy are particularly applicable to this application.

Pages 15-17 address the licensing objective 'The prevention of crime and disorder' and pages 22-25 address the licensing objective 'The prevention of public nuisance'.

Paragraph 92 states the need to strike a fair balance between the benefits to a community of a licensed venue, and the risk of disturbance to local residents and workers.

Paragraph 92 also states an overriding policy principle namely, that each application will be determined on its individual merits.

Certain aspects of paragraphs 97 – 99 are relevant as they address the need of care when controlling noise from those persons leaving a premises – which can apply equally to staff at the premises.

Paragraph 104 considers various factors that should be taken into account when considering whether any licensable activity should be permitted.

Paragraphs 138-144 (Section 13) state the City of London Corporation's policy on setting conditions which may be applicable dependant on the step(s) taken by members as stated in paragraph nine of this report.

### ***Statutory Guidance***

8.3 The following sections/paragraphs of the statutory guidance issued under S182 of the Licensing Act 2003 are particularly applicable to this application (revised December 2022):

Chapter 2 of the guidance covers the four licensing objectives. In particular, paragraph 2.20 states that it is, '*...important that in considering the promotion of [the public nuisance licensing objective, licensing authorities] focus on the effect of the licensable activities at the specific premises on persons living and working (including those*

*carrying on business) in the area around the premises which may be disproportionate and unreasonable.’ Also, paragraph 2.21 indicates that the prevention of public nuisance could, in appropriate circumstances include, ‘the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises.’*

Chapter 10 refers to conditions attached to premises licences with paragraph 10.10 stating that, ‘*Conditions should be determined on a case-by-case basis and standardised conditions which ignore these individual aspects should be avoided.*’ To which is added; ‘*Licensing authorities should therefore ensure that any conditions they impose are only those which are appropriate for the promotion of the licensing objectives.*’

## **9 Summary**

9.1 The Licensing Authority has a duty under the Licensing Act 2003 to promote the licensing objectives. Each objective has equal importance. In carrying out its licensing functions, the licensing authority must also have regard to its Statement of Licensing Policy, any statutory guidance under the Licensing Act 2003 and is bound by the Human Rights Act 1998. The City of London Corporation must also fulfil its obligations under section 17 of the Crime and Disorder Act 1998 to do all that it reasonably can to prevent crime and disorder in the City of London.

## **10 Options**

10.1 The Sub-committee must, having regard to the representations, take such of the following steps as it considers appropriate for the promotion of the licensing objectives:

- (a) grant the licence subject to any conditions consistent with the operating schedule modified to such extent as the Sub-committee considers appropriate for the promotion of the licensing objectives and include the mandatory conditions contained in Ss. 19-21 of the Licensing Act 2003;
- (b) exclude from the scope of the licence any of the licensable activities to which the application relates;
- (c) to refuse to specify a person in the licence as the designated premises supervisor;



(d) reject the application

For the purposes of paragraph 10.1(a) conditions consistent with the operating schedule are modified if any of them are altered or omitted or any new condition is added

10.2 Where a licensing authority takes one or more of the steps stated in paragraph 10.1 above the applicant, or the holder of the licence and/or a person who made relevant representations in relation to the application, may appeal the decision to the Magistrates' Court. Any appeal must be commenced within 21 days following notification of the decision to the appellant by the licensing authority.

## **11 Recommendation**

11.1 It is therefore RECOMMENDED that your Sub-Committee determine this application for a new premises licence in accordance with paragraph 10 of this report.

Prepared by Robert Breese, Licensing Officer  
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## **Background Papers**

<u>BACKGROUND PAPER</u>	<u>DEPT</u>	<u>FILE</u>
Corporation of London Statement of Licensing Policy (revised Jan 2022)	MCP	3rd Floor Guild Hall
Statutory Guidance – 'Revised Guidance Issued Under Section 182 Of The Licensing Act 2003'. (December 2022)		<a href="#">Statutory Guidance</a>