Appendix 2

2024/25 Annual report of activity in relation to Public Spaces Protection Orders (PSPO) at Burnham Beeches

- At the September 2023 meeting of the Epping Forest and Commons
 Committee, following all necessary public consultation, members resolved to
 extend the effect of the existing Public Spaces Protection Orders (PSPOs) at
 Burnham Beeches, with 2 minor variations, for a further three years from 1
 December 2023.
- 2. Public consultation responses in 2023 were as follows:
 - Order 1 100% support to extend the PSPO for a further 3 years
 - Order 2 88% support to extend the PSPO for a further 3 years
 - Order 3 100% support to extend the PSPO for a further 3 years
 - Order 4 94% support to extend the PSPO for a further 3 years
 - Order 5 94% support to extend the PSPO for a further 3 years
- 3. The PSPOs currently operating at Burnham Beeches are as follows. Map 1
 - **Order 1.** Failing to remove dog faeces. Applies to 100% of the site.
 - **Order 2**. Not keeping a dog on a lead (max length of lead 5m). Applies to the area **marked 2** on the map
 - **Order 3**. Not putting and keeping a dog on a lead when directed (told) to do so by an authorised person. Applies in the are **marked 3** on the map.
 - **Order 4.** Permitting a dog to enter land from which dogs are excluded. This applies to the area **marked 4** on the map i.e., the immediate vicinity of the Burnham Beeches café.
 - **Order 5.** Taking more than the specified (allowed) number of dogs (which a person may take) onto the land. The specified number of dogs previously approved by this committee is a maximum of 4 and applies to 100% of the site.

At the Epping Forest and Commons Committee on the 11 September 2017 Members requested that annualised Public Spaces Protection Orders (PSPOs) figures are presented to the Committee each year.

The table 1 below shows annualised PSPO (and previous Dog Control Order) incidents dealt with at Burnham Beeches since April 2015 – March 2025.

Table 1

Incidents detail	15/	16/	17/	18/	19/	20/	21/	22/	23/24	2024/25
	16	17	18	19	20	21	22	23		
Order 1 - Fouling	11	11	7	7	3	7	7	3	8	3
Order 2 - Dogs off lead in	453	329	285	264	213	524	286	259	469	352
the on-lead area										
Order 3 - Dogs not under	46	30	27	16	19	27	16	40	66	35
effective control in the off-										
lead area										
Order 4 - Dogs taken into	4	16	15	1	7	1	9	2	6	14
the dog free area										
Order 5 - More than 4	3	0	0	2	1	1	0	0	0	0
dogs/person										
Total DCO/PSPO	517	386	334	290	243	560	318	304	549	404
incidents										
Number of incidents	8	15	15	16	14	16	8	12	9	13
resulting in a formal										
report/investigation										
Number of formal written	2	8	9	10	10	7	3	3	5	2
warnings issued										
Number of FPN issued	0	0	0	4	0	1	1	0	0	2
Number of prosecutions	0	0*	1*	0	1**	0	0	0	0	1***

Incident occurred in 16/17 – prosecution through magistrate court 2017/18

2023/24 two new Community Engagement Rangers increased Ranger patrol time by approx. 90%

*** FPN issued in Sept 2024 – magistrates hearing April 2025

- 1. The figures in Table 1 indicate that until 2020/21 there had been a steady decrease in the total number of PSPO incidents dealt with, year on year. Higher figures for 2020/21 undoubtedly reflect the unusual visitor numbers as a result of the covid pandemic. In 2021/22 and 2022/23 that general pattern of decline began to return in most areas. However, in 2023/24 two new, externally funded, Community Engagement Rangers increased ranger patrol time at Burnham Beeches by around 90%. This increase in patrol effort was responsible for 236 (43%) of the 549 PSPO incidents dealt with in 23/24 and 145 or (36%) in 2024/25 and as such the overall increase in incidents recorded.
- The number of incidents requiring a more formal report/investigation has remained relatively low throughout the entire period 2015- 2025 with 126 formal investigations, 59 written warnings, 8 Fixed Penalty notices issued and 3 prosecutions to date.
- 3. The approved PSPO and preceding DCO enforcement protocols made it clear that when enforcing the Orders, the City of London Corporation will not take a

^{**} Incident occurred in 18/19 prosecution through magistrate court 2019/20

zero-tolerance approach to DCO/PSPO breaches. This means that, in the majority of incidents, the person concerned is asked to put the matter right, clean up after their dog, put it on lead, remove it from the dog free area and if they comply no further action is taken beyond logging of the incident detail. As a result, the vast majority of incidents dealt with reflect that the majority of breaches of the PSPOs are not deliberate or repeat offences, and thus require no more than visitors being given information and or guidance by the Rang team. However, where a breach is by someone who is well aware of the rules, a repeat offender, or where the person is unable or unwilling to put the matter right these will result in more formal investigation and action including final written warning and or FPN/ prosecution.

- 4. In 2024/25 two formal written warnings were issued, 2 FPNs issued, one of which remained unpaid at the 31/03/2025. This case, with 4 dogs repeatedly walked off lead, went to magistrates' court In April 2025, resulting in a fine, victim surcharge and costs totaling £2,124.
- 5. Map 1

