

Committee	Date:
Police Committee - For Decision	18 th January 2017
Subject: Draft Policing Plan 2017-2020	Public
Report of: Commissioner of Police Pol 01-17	For Decision
Report author: Stuart Phoenix, Head of Strategic Development	

Summary

This report presents the draft revised Policing Plan 2017-20 for the City of London, informing the community, stakeholders and staff how the City area is to be policed. Members are asked to consider the text only; the plan will be professionally designed and formatted prior to publication.

The Force and Court of Common Council (in its capacity as a police authority) are required to continue to publish a policing plan by the Police Act 1996 due to being exempt from the legislative requirement to publish a police and crime plan.

Members considered and endorsed proposals regarding the updating of the plan for 2017 at a workshop on the 15th December 2016. One of the proposals was to consider changes to the Plan's priorities, which for 2017 are:

- Counter Terrorism
- Cyber Attack
- Fraud
- Vulnerable people
- Violent and acquisitive crime
- Road Safety
- Public Order

High level financial information is included within the plan based on the *current* medium term financial plan, which has been reported to your Committee separately. Any changes to this financial position will be updated for the final version of the plan prior to publication.

Recommendation(s):

It is recommended that Members

- i) Adopt the Draft Policing Plan 2017-20 appended to this report as the Policing Plan for the City of London, subject to any additional amendments agreed by your Committee and Commissioner
- ii) Agree to the proposal that the new measures be considered and approved by your Police Performance and Resources Sub Committee on the 23rd February 2017;
- iii) Delegate authority to the Town Clerk, in consultation with the Chairman and Deputy Chairman, of your Committee to approve the final version of the plan in time for its publication on the internet by 31st March 2017

Main Report

Background

2. Legislation requires Police and Crime Commissioners to publish police and crime plans in place of traditional policing plans¹. That requirement does not apply to the Court of Common Council in its capacity as policy authority for the City of London. The Force and your Committee continues to be governed by the relevant sections of the Police Act 1996 with respect to the publication of policing plans.² However, where possible the Force and Authority has resolved to align the format of its policing plan with the general requirements of policing and crime plans.
3. The responsibility for drafting the policing plan and advising a police authority on its contents remains with the Commissioner of Police. However, guidance and legislation is clear that the police authority must approve and subsequently own the published plan.

Current Position

4. The Police Act 1996³ requires the police authority to issue, before the beginning of each financial year, a policing plan setting out:
 - the proposed arrangements for the policing of that area for the period of three years beginning with that year; and
 - its policing objectives for the policing of its area during that year.
5. Although the plan covers a period of three years, there is a requirement to review and republish the plan annually.
6. There is a requirement that policing plans (and their policing and crime plan equivalents) must have regard to any national strategic policing priorities stipulated by the Home Secretary.⁴ Such priorities are currently articulated by the Strategic Policing Requirement; the Force's approach to this appears prominently in the draft plan. Additionally, the plan takes account of Government policy statements regarding reducing crime, addressing ASB, supporting the vulnerable, accountability and value for money.

Developing the plan

7. A comprehensive policing plan review process is conducted each year which informs the development of the plan. That process considers any changes to legislation and Government policy, the Force's and City of London Corporation's risk registers, formal partnership obligations and the results of consultation and engagement activities. Benchmarking against a broad range of Police and Crime Plans is also carried out.

¹ Police Reform and Social Responsibility Act 2011

² S. 6ZB Police Act 1996 (as amended by the Police Reform and Social Responsibility Act 2011)

³ S.6ZB as above

⁴ As determined under s.37A of the 1996 Act

8. Members of your Committee have been instrumental in shaping this year's plan through participation at a workshop held on 15th December 2016. Members attending the workshop also endorsed the principal changes to the plan, including:
- Demonstrating a more explicit link between the Force's Values and the National Police Code of Ethics; and
 - Focusing on the '4P' approach to the priorities, i.e. those things that appear in the operational 'Prepare, Protect, Pursue and Prevent' plans; this will facilitate reporting progress against the plan.
 - Incorporating a detail that articulates how the Force addresses HMIC recommendations and findings and their role in shaping service delivery.
 - Making reference to how the priorities and plans address identified risks on the Force risk register.
 - Replacing the Tackling Anti-social Behaviour (ASB) priority with a new Protecting Vulnerable People Priority (noting however that ASB will continue to feature in the plan, albeit not as a separate priority).
9. Members will be aware from participation in the policing plan workshop that the priorities were only set following a review of intelligence, threat, national drivers and results of engagement activities. The range of the priorities naturally mirrors the range of roles fulfilled by the Force, from pan-London and national responsibilities (counter terrorism fraud and public order) to addressing City-specific, community concerns around volume crime and road safety. The order of the priorities reflects the threat, risk and harm posed by each area and corresponds with the Force Control Strategy (the principal operational delivery document that is used to prioritise activity, based on threat, risk and harm).

Policing Priorities for 2017-20

10. The policing priorities for 2017-20 presented in the plan are:

- Counter Terrorism
- Cyber Attack
- Fraud
- Vulnerable people (umbrella term to include Child Sexual Exploitation, Modern Slavery, Human Trafficking and Mental Health)
- Violent and acquisitive crime
- Road Safety
- Public Order

Measures

11. Members will be aware that the Force has not set or relied on targets over the past two years. This accords with the now substantively national stance that is wary of the unintended impact that targets can have on officer behaviour, crime

recording and resource allocation and which is considered contrary to the Police Code of Ethics.

12. Experience has shown us that targets are not essential to managing performance. The Force will continue to measure and manage performance across a broad spectrum of activities, which will continue to be reported quarterly to your Police Performance and Resources Sub Committee.
13. It is proposed that your Police Performance and Resources Sub Committee formally considers and approves measures for inclusion on the plan at their meeting on the 23rd February 2017 and the plan is approved by delegated authority subject to this taking place.

Finance

14. The plan contains high-level details only of the Force's anticipated income and expenditure over the term covered by the plan. The charts included are based on the latest approved Medium Term Financial Plan. The Force's funding situation is extremely fluid compared to other forces and this makes accurate forecasting over the entire term of the plan very difficult. It is likely that the figures contained in the plan, even though they cover a three year period, will change in the next iteration. Any changes to this financial position will be updated for the final version of the plan prior to publication.
15. The plan additionally includes details of how the Force intends to address its continuing budgetary challenges.

Publishing the plan

16. It is very rare for forces to produce hard copies of policing plans with the norm now being for plans to be published on force and authority websites. Hard copies can be made available on request, although this is usually limited to a simple print of the PDF document on the website. There have not been any external requests for hard copies of any of the policing plans over the past eight years. However, as last year, the Force intends to commission a professionally designed plan for internet / web publication based on the attached draft.
17. It is proposed to include end of 3rd quarter performance data to publish the plan on the internet by 31st March 2017. Due to the timing of this Committee, it was not possible to include this before the submission deadline; however, this can be easily rectified prior to final approval and publication.

Recommendations

It is recommended that Members

- i) Adopt the Draft Policing Plan 2017-20 appended to this report as the Policing Plan for the City of London, subject to any additional amendments agreed by your Committee and Commissioner
- ii) Agree to the proposal that the new measures be considered and approved by your Police Performance and Resources Sub Committee on the 23rd February 2017;

- iii) Delegate authority to the Town Clerk, in consultation with the Chairman and Deputy Chairman, of your Committee to approve the final version of the plan in time for its publication on the internet by 31st March 2017

Strategic Implications

- 18. The Policing Plan directly supports the City of London Corporation's vision to support and promote the City of London as the world leader in international finance and business services, maintaining high quality, accessible and responsive services benefiting its communities, neighbours, London and the nation.
- 19. The Policing Plan also has regard to the priorities of the Safer City Partnership.

Conclusion

- 20. Issuing and publishing a Policing Plan remains a statutory obligation on the Force and Court of Common Council in its capacity as police authority. The Policing Plan appended to this report is compliant with current guidance on those matters policing plans must address. Accordingly, your Committee are invited to adopt the proposed Plan as the Policing Plan for the City of London. Members are invited to send any comments on the draft Plan attached either via the Town Clerk's Policy officer or directly to Head of Strategic Development, Stuart Phoenix on the below e-mail.

Attached Papers:

Draft City of London Police Policing Plan 2017-20

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